

Message Text

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43

ACTION EUR-25

INFO OCT-01 NEA-11 IO-14 ISO-00 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03

SS-20 USIA-15 EURE-00 TRSE-00 SAJ-01 OMB-01 ACDA-19

OIC-04 AEC-11 AECE-00 DRC-01 CU-04 /169 W

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P R 211831Z JAN 74

FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 9853

USMISSION NATO BRUSSELS PRIORITY

INFO AMEMBASSY THE HAGUE

AMEMBASSY OTTAWA

AMEMBASSY ROME

USMISSION GENEVA

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY PARIS

AMEMBASSY ATHENS

AMEMBASSY REYKJAVIK

AMEMBASSY LUXEMBOURG

AMEMBASSY OSLO

AMEMBASSY LISBON

AMEMBASSY ANKARA

AMEMBASSY LONDON

AMEMBASSY VIENNA

USNMR SHAPE

C O N F I D E N T I A L BONN 01057

SHAPE FOR INTAF: GENEVA FOR CSCE DEL: VIENNA FOR MBFR

DEL

E.O. 11652: GDS

TAGS: PFOR, PARM, NATO

SUBJECT: CSCE: CONFIDENCE BUILDING MEASURES (CBM'S)

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REF: STATE 12591

1. EMBOFF DREW ON REFERENCED GUIDANCE IN URGING FRG FONOFF REPS JAN 21 TO PROVIDE ACTIVE SUPPORT FOR U.S. POSITION THAT CSCE SHOULD BE LIMITED TO THE TWO CBM'S AND THAT MOVEMENTS NOT BE INCLUDED AS A THIRD CBM.

2. FONOFF REPS REPLIED WITH ASSURANCE THAT FRG DOES NOT INTEND TO SEEK MOVEMENTS CBM, BUT BELIEVES IT WOULD BE UNWISE TACTICALLY TO DROP MOVEMENTS CBM NOW AT GENEVA. MOVEMENTS CBM WOULD BE BETTER SURRENDERED LATER IN TRADE-OFF FOR SOVIET ACCEPTANCE OF MORE SUBSTANTIAL CONTENT TO THE TWO CBM'S. THIS APPROACH, WHICH GERMANS SAY BRITISH ALSO SUPPORT, WOULD ALSO AVOID OFFENSE TO NEUTRALS. GERMAN NATIONAL PAPER ON MILITARY/SECURITY ASPECTS OF CSCE, HOPEFULLY TO BE ADVANCED JAN 22 IN GENEVA, WILL INCLUDE REFERENCE TO MOVEMENTS, BUT FRG HAS NOT YET DECIDED WHETHER TO SUPPORT REFERENCE TO MOVEMENTS IN BRITISH DRAFT RESOLUTION. IN ANY CASE, CONCLUDED FONOFF OFFICIAL CURRENT GERMAN REFERENCES TO MOVEMENTS ARE STRICTLY FOR TACTICAL REASONS AND BONN UNDERSTANDS TOPIC WILL BE DROPPED IN DUE COURSE. EASTERN REACTION TO FRG PAPER COULD PROVIDE GOOD BENCHMARK FOR GERMAN TACTICAL POSITION ON BRITISH DRAFT RESOLUTION.

3. GIVEN THE FRG POSITION, EMBOFF SUGGESTED THAT FONOFF INSTRUCT GERMAN NATO AND CSCE DELS TO VOICE CLEARCUT GERMAN SUPPORT WITHIN ALLIANCE FOR U.S. POSITION THAT THERE WILL BE NO MOVEMENTS CBM. SUCH A CLEAR ALLIANCE POSITION WOULD BE MOST HELPFUL. FONOFF REPS SAID HE WOULD SEEK AUTHORITY FROM SUPERIORS TO DISPATCH SUCH AN INSTRUCTION AND WOULD BE BACK TO US IN NEAR FUTURE. HE SAID BONN COULD NOT GROUND INSTRUCTION ON U.S. REASONING, WHICH GERMANS DID NOT SHARE, BUT COULD BASE SUCH AN INSTRUCTION ON ALLIANCE COHESION. HILLENBRAND

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